



Third Program Year Action Plan

The CPMP Third Annual Action Plan includes the [SF 424](#) and Narrative Responses to Action Plan questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations. The Executive Summary narratives are optional.

Narrative Responses

GENERAL

Executive Summary

The Executive Summary is required. Include the objectives and outcomes identified in the plan and an evaluation of past performance.

Program Year 3 Action Plan Executive Summary:

EXECUTIVE SUMMARY

The City of Knoxville's Community Development Division is pleased to present this Annual Action Plan for the use of Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME) and Emergency Shelter Grant (ESG) funds during the program year that begins July 1, 2007.

With this action plan, the Community Development Division is seeking to bring greater focus on four priorities identified in the five year Consolidated Plan: neighborhood stabilization, housing rehabilitation, home ownership, and assistance to the homeless. By placing greater emphasis on achieving results in these areas, Community Development will generate greater impact from federal funding sources and will better leverage other resources, both from within city government and from partner agencies and organizations in the community.

Community Development receives city general funds for initiatives such as the chronic problem properties, façade improvements, and property acquisition programs – all of which complement or enhance activities funded through this plan. These initiatives help improve the built environment in the low- to moderate-income neighborhoods we serve.

By leveraging the work and resources of partner agencies such as Knoxville's Community Development Corporation, CAC, CHDOs, and others, we will help stabilize and improve the housing stock in our target neighborhoods, increase home ownership, and strengthen the viability of these communities.

By targeting homeless assistance dollars to support the goals of the Ten Year Plan to End Chronic Homelessness, these resources will reinforce that plan's emphasis on housing and long-term solutions.

This plan focuses on the Community Development Division's core competencies, the leveraging of resources, and coordination with other city departments and partner agencies. This pro-active approach will help us achieve the goals of the Consolidated Plan as well as the Mayor's goals of building stronger and safer neighborhoods to make Knoxville a great place to live, work, and raise a family.

Plan Resources

The City anticipates receiving the following direct HUD funding during PY 2007-08 to address priority needs and objectives identified in the strategic plan:

Grant Program	Fund Type	Amount
CDBG	2007 Allocation	\$1,926,071
	Carryover/Reprogrammed Funds	892,219
	Projected Program Income	170,000
	Total CDBG	\$2,988,290
HOME	2007 Allocation	\$1,301,752
	2007 ADDI Allocation	30,175
	Carryover/Reprogrammed Funds	1,551,611
	Projected Program Income	400,000
	Total HOME	\$3,283,538
ESG	2007 Allocation	\$83,225
Fair Housing Assistance Program	Projected 2007 Allocation	\$30,300
Total Plan Resources		\$6,385,353

Plan Priorities Objectives and Outcomes

This is the third Annual Action Plan for the 2005 - 2010 Consolidated Plan for Housing and Community Development. The five-year strategic plan set out priorities, strategies and specific objectives to be met over the duration of the plan. The specific objectives detailed in the plan follow from the priorities and are consistent with the Community Development Division goals and objectives for the City of Knoxville's Performance Measurement System. Since the Consolidated Plan went into effect, the U. S. Department of Housing and Urban Development (HUD) has implemented new requirements that define standard objectives, outcome measures, and performance indicators to be used by its CDBG, HOME and ESG grantees.

The three objectives are: Suitable Living Environment, Decent Housing, and Creating Economic Opportunities. Three outcome categories are Availability/Accessibility, Affordability, and Sustainability: Promoting Livable or Viable Communities.

For the 2007 Annual Plan, we have updated Table 2C, Summary of Specific Objectives, from the five year Consolidated Plan to show how each specific objective in the original table

relates to the new HUD performance measures. The revised Table 2C is attached as Appendix A.

The City plans to allocate its 2007 CDBG, HOME and ESG funds among its priorities as follows:

Neighborhood Stabilization - \$1,141,154 in CDBG funds for neighborhood stabilization projects including funding for the East Tennessee Community Design Center to provide technical assistance; improvements to the exterior of Knox Area Rescue Ministries building on Broadway, the Phyllis Wheatley YWCA, Union Square Park, and sidewalks within Parental Responsibility Zones; and to Community and Economic Development projects including continuation of the Façade Improvement Program and property acquisition activities.

Crime Prevention and Safety - \$10,000 to the Family Justice Center for educational materials about domestic violence.

Housing Rehabilitation - \$760,000 in CDBG and \$2,433,188 in HOME funds for housing rehabilitation projects and programs including the Community Development Division's owner-occupied and rental rehabilitation programs, funding of the Knoxville/Knox County Community Action Committee (CAC) and Neighborhood Housing, Inc. to perform minor and emergency home repairs, and assistance to KCDC for its Park City Infill Housing (\$150,000 in HOUSE program income to be substituted for CDBG).

Homeownership - \$85,000 in CDBG funds for the Knox Housing Partnership's Homebuyer Education and Financial Fitness programs and \$30,175 in HOME American Dream Downpayment Assistance Initiative (ADDI) funds plus an additional \$100,000 in regular HOME funds to provide downpayment assistance for first-time homebuyers. \$550,000 in HOME funds will be for homeownership opportunities provided through homes constructed by Community Housing Development Organizations (CHDOs).

Assistance to the Homeless - \$77,622 in CDBG, and \$44,000 in HOME funds will supplement the City's \$83,225 ESG allocation to provide assistance to the homeless. Homeless services providers that will provide services or make shelter improvements with this funding include the CAC Homeward Bound Program, Catholic Charities for Columbus Home Children's Emergency Shelter, Child and Family Tennessee for the Family Crisis Center, Helen Ross McNabb for its Youth Homeless Prevention and Assistance Program, Legal Aid of East Tennessee Homeless Assistance Program, Volunteer Ministry Center Day Shelter, and the YWCA Transitional Shelter Residence Program. In addition, HOUSE program income funds will pay for tenant rental assistance through Helen Ross McNabb Center's Housing First Program and CDBG funds will support the University of Tennessee Homeless Management Information System (HMIS).

Youth Development - \$145,000 in CDBG funds are allocated for services for youth, which is a medium priority under the Consolidated Plan. Funding will be provided to El Centro Hispano de East Tennessee Hispanic Youth Program, Montgomery Village Child Development Center, Project GRAD Knoxville College Access Program, and WEE Course @ Williams Creek Education and Recreational Planning.

Fair Housing - The Community Development Division estimates it will receive \$30,300 in Fair Housing Assistance program funds for its Fair Housing Assistance Program. These funds will be matched with CDBG administrative funds.

Administration and Staffing - \$419,214 in CDBG funds and \$170,175 in HOME funds are allocated for planning and administration expenses. In addition, \$350,000 in CDBG funds is allocated for staffing and operations for City CD administered housing programs.

Additional detail on the proposed projects is provided in Table 3 A, Summary of Specific Annual Objectives PY 2007-2008. This table categorizes the projects by specific objective and outcome, provides a brief description of each project, the amount and source of year 2007 funding, primary performance indicators and proposed accomplishments. Additional performance indicators identified by HUD's Integrated Disbursement and Information System (IDIS) based on the nature of the activity will be reported into IDIS for annual reporting.

2007 Reserve Activities

Reserve activities are potential projects that the City does not currently have enough resources to fund or current projects that are underfunded. Should funds become available during the program year, additional funding may be added to activities already included in the Annual Plan or funding may be made available for new roofing and air conditioning for the Boys and Girls Club Laura Cansler improvement project. This project was considered through the subrecipient process and would be next in line for subrecipient funding if additional funds are available. Whether funds will become available depends on budgeted activity progress, program income received, prior year project completion, and other factors.

If CDBG funds become available, activity selection will be dependent upon the public service cap, amount of funding available, and the status of other active projects.

If HOME funds become available, activity selection will be dependent upon Community Housing Development Organization (CHDO) project progress and waiting list activity for City-operated housing rehabilitation and homeownership assistance programs.

If selected for funding, reserve activities may receive all or a portion of the funding that was initially requested. Funding a reserve activity will not be considered a substantial change to the Plan and will not necessitate a Consolidated Plan amendment unless there is a switch of funding from a different eligibility category or if the change triggers the criteria for substantial change described in the City's Citizen Participation Plan. A substantial change will be considered:

- a) A change in the national objective met by an activity;
- b) A change in target area;
- c) For non-housing activities, a change of 10% or \$100,000, whichever is greater, in the amount to be expended on the activity; or
- d) For housing activities, a change of 10% or \$200,000, whichever is greater, in the amount of funds to be made available for housing activities. Changes in location for housing activities will be considered a substantial change only if there is a waiting list in the area from which funds are transferred that would require an amount of funding in excess of the amount remaining budgeted for the area.

Evaluation of Past Performance

The City is close to the end of the second year of its five-year Consolidated Plan. Each year the Community Development Division prepares a Consolidated Annual Performance and Evaluation Report (CAPER) to report on progress for Consolidated Plan Goals. Table 2 C (see Appendix A) has been updated to show progress on goals through June 2006 as reported in the 2005-2006 CAPER.

In carrying out its Consolidated Plan, the City has made considerable progress toward meeting priority needs. Many of the activities performed contribute to stabilizing the City's lower income neighborhoods. Improvements to housing, sidewalks, commercial structures, and parks improve the appearance of neighborhoods and create a more appealing environment. New housing development and homeownership programs promote pride in ownership and long term resident stability. Renovations to non-profit facilities helps agencies provide their clients with child care, senior services, and other services that contribute to family stability.

Renovations were performed on both owner and renter occupied housing by the City of Knoxville and its partner nonprofit agencies. The scope of the renovations varied depending on the program and household's needs, with improvements ranging from emergency health and safety improvements to full scale renovations or replacement housing construction for homes too badly deteriorated to benefit from rehabilitation.

Homeownership opportunities affordable to low and moderate income households were increased through downpayment assistance and new housing construction. Property acquisition contributes to future homeownership by clearing property titles and offering lots for sale.

CDBG funds were used to provide job training through partner nonprofit agencies. Redevelopment plan implementation, Empowerment Zone programs, and property acquisition also substantially contribute to job creation by facilitating new business growth and economic opportunities.

Housing, supportive services, and job training were provided to homeless persons through several of the City's partner agencies. Assistance varied according to need and agency, with projects providing emergency, transitional, and permanent support.